



THIRD QUARTER REVENUE MONITORING 2024/25

Report by Chief Financial Officer

PURPOSE

1.1 The purpose of the Report is to inform Members of the Comhairle's forecast revenue outturn for 2024/25.

EXECUTIVE SUMMARY

- 2.1 A summary of the financial performance to the end of December 2024 is attached at Appendix 1 to the Report and shows a projected net overspend of just over £1m. After adjusting for the £1.7m relating to Health and Social Care, which will be funded from the Integration Joint Board reserves, the net position for the Comhairle is a projected underspend of £649k. This underspend mainly relates to Education and Children's Services. It should be noted that as these figures were prepared during March, the forecast takes into account the income and expenditure transactions during January and February.
- 2.2 Although there are budget variances across other service areas, these are being currently managed within overall resources. All departments are currently projected to be within carry forward tolerances at the end of the year and an exception report on budgetary performance is included at Appendix 3 to the Report.
- 2.3 The Comhairle continues to incur costs as systems are rebuilt and services return to normal operation following the cyber-attack that took place in November 2023. As a result of the cyber-attack, in this financial year to date the Comhairle has incurred £674k of additional costs. This has been funded through Reserves and £250k of funding from the Scottish Government. There are on-going discussions with the insurance brokers regarding their reimbursement of costs.
- 2.4 A forensic audit of Water Services commenced during 2024/25; this has generated £36k of recurring annual savings which partially relates to Health & Social Care Services. This saving has been factored into 2025/26 budget.
- 2.5 The Unaudited Accounts for 2023/24 showed that the Comhairle held reserves of just under £3.7m earmarked for the forward budget strategy, in addition to its current policy of holding £3.5m in reserves. At the current time it is expected that reserves will remain at £3.7m by the end of the financial year, taking into account the additional cost of the Pay Award, Air Services and the projected outturn of the Children's Mainland Placement budget.

RECOMMENDATION

- 3.1 It is recommended that the Comhairle:
 - a) note the financial performance to date.

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Appendices: 1) Third Quarter Revenue Outturn 2024/25

2) Centrally Held Budgets

3) Department Exception Report

4) Covid-19 General Funding and Comhairle Balances

Background Papers: Budget and Council Tax Setting 2024/25, February 2023

IMPLICATIONS

4.1 The following implications are applicable in terms of the Report.

| Resource Implications | Implications/None |
|------------------------|---|
| Financial | The proper administration of the Comhairle's financial affairs is a duty under Section 95 of the Local Government (Scotland) Act 1973. |
| Legal | A Local Authority must maintain an appropriate balance between the quality of the performance of its functions; the cost to the authority of that performance; and the cost to persons of any service provided by it for them on a wholly or partly rechargeable basis. In maintaining that balance a Local Authority shall have regard to efficiency, effectiveness, economy, and the need to meet equal opportunity requirements. |
| Staffing | None |
| Assets and Property | None |
| Strategic Implications | Implications/None |
| Risk | There are significant risks associated with the Comhairle Revenue budget. |
| Equalities | N/A |
| Corporate Strategy | |
| Environmental Impact | N/A |
| Consultation | The Comhairle Service Redesign was subject to consultation in 2019. |

BACKGROUND

- 5.1 The Unaudited Accounts for 2023/24 showed that the Comhairle had reserves of £3.7m earmarked for the forward budget strategy, after taking into account the £1.9m required to meet the costs of the budget deficit in 2024/25.
- 5.2 The initial budget agreed by the Comhairle in February 2024, included the use of £1.9m of reserves and vacancy savings of £300k. To date £270k of vacancy savings have been identified and the budget adjustment will be processed at the end of the financial year.
- 5.3 A forensic audit of the Water services commenced during 2024/25. A detailed survey of the Comhairle estate was undertaken to ensure that properties were correctly categorised, and a review of the billing was also undertaken to ensure that the correct fees and tariff have been applied. This has resulted in an annual saving of approximately £36k with refunds in region of £47k relating to previous years. The fee for the audit will be deducted from the savings and the balance returned to central reserves. The recurring saving to date have been factored into the 2025/26 initial budget.
- 5.4 The Comhairle carried forward £918k of Scottish Government funding to support general COVID costs. £493k of this was earmarked to support Economic Recovery, with the balance being used to support Comhairle Services. To date, this financial year, £71k of Economic Recovery payments have been made. A review of these remaining funds will be undertaken with a view to freeing up these funds to support the wider Comhairle budget, where there is no firm spend commitment.
- 5.5 Hebridean Housing Partnership (HHP) are proposing to dispose of their office in Winfield Way to the Uist Council of Voluntary Organisations (UCVO). When UCVO acquire the former HHP office they wish to purchase the land adjacent to the building to allow for additional parking. Under the transfer agreement, HHP must notify the Comhairle of their intention to dispose of the land and we must seek Scottish Minister approval. The Scottish Government have granted their consent to the proposed transaction.

5.6 The Second Quarter Report indicated savings of £590k on treasury management activities, £475k in respect of loan charges principal repayments and additional investment income of £115k. The final outturn on investment income is likely to increase slightly but this will be offset by necessary budget amendments in relation to depreciation adjustments. As previously reported, this data was not available at the time of setting the budget due to the cyber-attack and the full effect will not be known until the 2024/25 Accounts are finalised.

CONCLUSION

6.1 The Comhairle Budget for 2025/26 has been set utilising £2m of reserves and assuming £1.4m of savings. After offsetting the £2m required for 2025/26, the Comhairle has an estimated £1.7m of reserves available to support the budget process, but this needs to be considered in the context of an increasing deficit position and the continued uncertainties around the Settlement, future pay awards and inflation.

THIRD QUARTER REVENUE MONITORING 2024/25 OVERALL COMHAIRLE SUMMARY

| OBJECTIVE SUMMARY | | Initial Budget as approved | Total Budget as at | Actual Spend to | Overspend / | Forecast Out-turn as at |
|-------------------|---|-------------------------------|---------------------------|-------------------------|-----------------------|----------------------------|
| | | February 2024 £ | 31 December 2024 | 31 December 2024 £ | (Underspend) £ | 31 March 2025 |
| 1 | Education, Sport and Children's Services Committee | | | | | |
| 2 | Chief Officer Education & Children's Services Head of Education | 5,661,607 44,392,753 | 5,282,855 46,622,112 | 4,031,832 34,832,112 | -496,000 38,735 | 4,786,855 46,660,847 |
| 4 | Head of Children's Services | 3,871,671 | 4,781,373 | 2,935,442 | 238,000 | 5,019,373 |
| 5 | Community Safety Board | | | | | |
| 6 | Head of Assets & Infrastructure | 875,101 | 880,263 | 697,829 | | 880,263 |
| 7 | Strategic Finance Directorate | 389,340 | 389,340 | 268,145 | | 389,340 |
| 8 | Social Work and Social Care Board | 5 000 007 | 0.005.700 | 4447 | 2 400 000 | 222.222 |
| 10 | IJB Chief Officer Head of Community Resources | - 5,063,967 20,520,914 | - 3,085,700 20,177,298 | - 1,147 14,504,394 | 3,408,089 -396,528 | 322,389 19,780,770 |
| 11 | Head of Partnership Services | 10,199,910 | 10,266,684 | 6,989,481 | -1,344,337 | 8,922,347 |
| 12 | Chief Planning Officer | 306,000 | 306,000 | 306,000 | | 306,000 |
| 13 | Sustainable Development Committee | 0.70.070 | | 4.054.000 | | 0.404.000 |
| 14 | Chief Officer Economic & Community Regeneration | 2,879,970 | 3,161,626 | 4,654,903 | | 3,161,626 |
| 15 16 | Transportation & Infrastructure Committee Head of Assets & Infrastructure | 20.625,438 | 22,145,205 | 12,782,970 | 215,000 | 22,360,205 |
| | | 20,023,430 | 22,143,203 | 12,702,970 | 213,000 | 22,300,203 |
| 17 18 | Policy & Resources Committee Chief Executive | 473,424 | 476,435 | 374,061 | | 476,435 |
| 19 | Human Resources and Performance | 2,141,705 | 3,225,660 | 1,967,933 | | 3,225,660 |
| 20 | Law and Governance | 1,909,473 | 1,917,322 | 1,579,690 | | 1,917,322 |
| 21 22 | Community Engagement Chief Officer Economic & Community Regeneration | 878,282 36,862 | 973,521 215.272 | 825,561 - 558.171 | | 973,521 215,272 |
| 23 | Culture & Heritage | 202,938 | 187,900 | 162,211 | | 187,900 |
| 24 | Strategic Finance Directorate | 1,179,525 | 1,205,939 | 560,946 | -38,000 | 1,167,939 |
| 25 26 | Chief Financial Officer Investment Delivery | 2,799,466 26,793 | 3,628,579 26,804 | 3,141,932 74,475 | -17,000 | 3,611,579 26,804 |
| | invocations Bonvoly | 20,100 | , | | | 20,001 |
| 27 | NET EXPENDITURE | 114,307,205 | 122,784,488 | 90,130,599 | 1,607,959 | 124,392,447 |
| 1 | Department Budgets Managed Centrally | | | | | |
| 28 | Asset Rentals | | | | | |
| l | Central Budgets | | | | | |
| 29 30 | Contingency WISP Lifeycle Fund | 200,000 | 200,000 | | | 200,000 |
| 31 | Interest Receivable | -2,534,606 | -2,534,606 | -1,534,993 | | -2,534,606 |
| 32 | Interest Payable and Financing Costs | 7,976,473 | 8,203,884 | 3,958,725 | | 8,088,884 |
| 33 34 | Debt Repayment Depreciation Charged | 6,957,387 -766.038 | 6,957,387 -766,038 | | -475,000 | 6,482,387 -766.038 |
| 35 | Ward Priorities Fund | 87,000 | 154,699 | 60,446 | | 154,699 |
| 36 | Crown Estate Funding | | | - 2,288,647 | | |
| 37 | CnES Earmarked Balances | 647,695 | 500,695 | | 55,000 | 555,695 |
| 38 | TOTAL NET EXPENDITURE | 126,875,116 | 135,500,509 | 90,326,130 | 1,072,959 | 136,573,468 |
| Funde | ed by | | | | | |
| 39 | Revenue Support Grant | 101,254,567 | 106,197,997 | 78,618,656 | | 106,197,997 |
| 40 41 | National Non-Domestic Rates Council Tax | 9,691,000 13,683,000 | 9,722,000 13,683,000 | 13,738,000 | 55,000 | 9,722,000 13,738,000 |
| 42 | Vacancy Savings | 300,000 | 300,000 | | , i | 300,000 |
| 43 | Use of Balances | 1,946,549 | 5,597,512 | -469 | | 5,597,512 |
| 44 | TOTAL FUNDING | 126,875,116 | 135,500,509 | 92,356,187 | 55,000 | 135,555,509 |
| 45 | SURPLUS/(DEFICIT) FOR THE YEAR | | | 2,030,057 | -1,017,959 | -1,017,959 |

THIRD QUARTER REVENUE MONITORING 2024/25 Appendix 2 CENTRALLY HELD BUDGETS

| Centrally Held Budgets 2024/25 | | | | | |
|--|-----------------|-----------------------|------------|--|--|
| | Q3 Total Budget | Q3 Total Budget | | | |
| | £ | £ | £ | | |
| Crown Estate Funding | | 1,089,194 | | | |
| • | | | | | |
| Insurance Premium Adjustments | | -126,057 | | | |
| Savings to be realised CFCR Unapplied | | -414,853 2,158,693 | | | |
| | | 326,000 | | | |
| Modern Apprenticeships | | , | | | |
| Youth Crime ESF Employability Project | | 7,787 | | | |
| | | 385,364 | | | |
| Continuing Care / After Care | | 25,000 | | | |
| Developing the Young Workforce Funding | | 382,146 | | | |
| ECS - Self-Directed Support | | 14,453 | | | |
| ECS FM Deductions | | 3,449 | | | |
| C&YP Mental Health & Wellbeing | | 9,850 | | | |
| Teacher Training | | 144,345 | | | |
| National Trauma Training Programme | | 50,000 | | | |
| British Sign Language | | 13,000 | | | |
| Town Centre Legacy Fund | | 64,551 | | | |
| Other Housing | | 395,087 | | | |
| Revolving Loans Pool | | 736,019 | | | |
| CnES Business Support | | 25,410 | | | |
| Renewable Energy Planning | | 115,000 | | | |
| Licence Fee Income | | 170,000 | | | |
| Flood Prevention | | 20,827 | | | |
| Trading Operations Vehicle Replacement | | 70,316 | | | |
| National Mod Funding | | 162,885 | | | |
| Single Public Authority | | 30,000 | | | |
| Researcher Post | | 7,000 | | | |
| Travel Bookings | | 97,610 | | | |
| Scottish Welfare Fund | | 303,117 | | | |
| Macmillan Benefits Service | | 14,621 | | | |
| Adult Disability | | 18,000 | | | |
| Local Heat & Energy Efficiency Strategies | | 225,000 | | | |
| Green Growth Accelerator Resources Funding | | 26,000 | | | |
| Ukraine Refugee Settlement | | 230,000 | | | |
| Departmental Projects | | 432,392 | | | |
| Departmental Carry Forwards | 070 700 | 697,415 | | | |
| Assets & Infrastructure | 270,720 | | | | |
| Chief Executive | 113,433 | | | | |
| Economic & Community Regeneration | 114,259 | | | | |
| Education | 81,978 | | | | |
| Strategic Finance | 117,025 | | | | |
| | | | 7,909,621 | | |
| HISTP Match Fund | | | 139,328 | | |
| WISP Lifecycle Fund | | | | | |
| Central Budgets as at 31 December 2024 | | | 12,436,573 | | |
| | | | | | |

DEPARTMENT EXCEPTION REPORTS

EDUCATION, SKILLS AND CHILDREN'S SERVICES DEPARTMENT

At the end of the third quarter and after the consideration of specific and grant funding (likely to be spent or carried forward into next year), the Education, Sport & Children's Services Department anticipates an underspend of £477k for this financial year. This figure is within the 1% carry forward tolerances. The underspend is due to a combination of factors; there is a reduction in demand for energy due to the mild temperatures and lower energy prices, along with overall staffing savings and a variety of overspends and underspends as summarised below and detailed in the second quarter monitoring report:

Sports Development

- Projected to be underspent by £65k due to the non-filling of a senior post

Libraries

Underspent by £37k due to minor underspends across the service and delayed spend on projects.

Resources Section

- Is projected to be underspent by £70k, this mainly relates to School and Additional Support Needs Transport.

Central Administration

- Staffing and training are underspent by £75k.

Early Years

 Forecasting an underspend of £220k; partially due to difficulty in filling posts through the year and higher than budgeted income.

The centrally held Mainland Placement budget is projecting spend in excess of budget of £258k at the end of the financial year which will impact the Comhairle centrally held reserves.

HEALTH AND SOCIAL CARE SERVICE

At the end of the financial year the Comhairle services reporting to the Integration Joint Board (IJB) are forecasting a deficit of £1.67m. Although there are significant under spends within some service areas for the reasons described below, they are not sufficient to fully meet the savings targets required.

Head of Community Resources

- The Home Care Service is anticipating an underspend of £64k. This is mainly due to the level of vacancies within this service. This saving has already been partially offset by agency staffing costs, which were assigned to ensure continuity of care.
- Combined Comhairle Residential Care and Adult Care and Support Services are forecast to be underspent by £312k. The new Goathill Campus is yet to be fully occupied and staffed, resulting in vacancy savings but also a corresponding shortfall in expected income from service users.

Head of Social and Partnership Services

- The Criminal Justice section is forecasting a significant underspend due to staffing vacancies and absences and the inclusion of additional unbudgeted Scottish Government funding, targeted at specific service outcomes.
- Assessment and Care Services are forecasting an underspend of £216k due to vacancies within the Community Care Team including new posts created from additional Scottish Government funding.
- Independent Care Homes are forecast to underspend by £147k. This relates to increased income from service users.

- Commissioning and Partnership Services is forecast to be underspent by £752k. This is largely due to vacancies in new posts created from further Scottish Government monies for improving care in the community (START team).

IJB Chief Officer

- The forecast £3.41m Management and Administration over spend against the IJB Chief Officer reflects unachieved savings against the budget target. Known and achieved savings will be allocated against this service at year-end.

ECONOMIC AND COMMUNITY REGENERATION

At the end of the financial year the Economic and Community Regeneration section is anticipating to outturn within budget tolerances.

Culture and Heritage

- Expenditure is in line with the forecast budget, no issues are expected by the end of the financial year.

Planning and Housing Services

- Expenditure to date is broadly in line with forecast budget, albeit Building Standards fee income to date has continued to be lower than anticipated. No issues anticipated by end of financial year.

Economic Development

 Currently showing an overspend, this is largely due to external funding anticipated to come in to fund the Spaceport1 Project, this is anticipated to be addressed by the end of the financial year or into 2025/26 depending on when the Islands Deal funding is processed.

Chief Officer Economic & Community Regeneration

- Expenditure to date is in line with forecasted budget, albeit there are some anomalies due to income and expenditure on areas such as the Shared Prosperity Funding and Islands Deal which represents funding still to be claimed or paid out. No issues are anticipated be the end of the financial year

ASSETS AND INFRASTUCTURE

At the end of the financial year the Assets & Infrastructure section are anticipating being £215k overspent.

Burial Grounds

- Anticipating a shortfall in income against budget as lairs can currently only be sold when required.

Refuse Collection

- Expected to outturn within budget as a small surplus on income from commercial waste bin collections has been offset by an increased payment to trading operation.

Waste Disposal

 Reports a small surplus on the disposal aspect on commercial waste bin income, however Haulier income is likely to outturn around £203k below budget as budget target is unlikely to be met, although this is somewhat offset by underspends in other budget lines.

Recycling Processing

- Reporting increased transportation costs, although income is expecting to be greater than budgeted due to a one-off large consignment of scrap metal from Bennadrove.

The Abattoir

- Is being closely monitoring through an Abattoir MOWG. At this stage it is anticipated that there will be an overspend due to income not meeting budget targets. Non- Domestic Rates relief has been available in the past, and has been included in the budgets, however the Rates section have advised that this relief may no longer be available.

Market Stance

- Electricity costs and transport costs are likely to outturn over budget at this stage. There has also been additional expenditure in preparing Market Stance for the Advetec project.

Roads Section

- Is currently reporting an overspend, although much of this is anticipated to be recovered from capital. Car parking income of £8k has been received, against an annual income budget of £90k.
- The rest of the services anticipate to outturn within budget, although close monitoring of the budget will be required.
- The Winter Maintenance budget of £2,123k for 2024/25 is managed centrally, with any under/overspends managed on a corporate basis. The budget included an additional £660k compared to the previous year, £410k of this is on a recurring basis and the £250k one-off funding from ICCEF. Although the outturn position is still to be finalised, it is anticipated that this additional funding will mean a substantial reduction in potential overspend.

The position of the **Chief Executive's Department** and **Strategic Finance** has not changed since the second quarter revenue monitoring was presented.

FORMER COVID-19 GENERAL FUNDING AND BALANCES TO SUPPORT THE BUDGET

| Earmarked CnES Scottish Government Funding held Centrally | <u>000'3</u> |
|---|--------------|
| IT Equipment | 118 |
| Building Configuration | 144 |
| Digital Strategy | 52 |
| Economic Recovery Funding - Balance of Investment Opportunities | 421 |
| Winter Plan - RRTP | 18 |
| Business Support Admin | 41 |
| PESF Boost | 47 |
| Flexible Fund | 1 |
| Household Support | 414 |
| CO2 Monitors | 4 |
| Balance as at 31 December 2024 | 1,260 |
| | |

| BALANCES AVAILABLE TO SUPPORT THE BUDGET | | |
|--|-------------------|-------------------|
| | 000' 2 | 000' 2 |
| As at 31 March 2024 per the Draft Accounts | | 3,683 |
| 2023/24 Air Subsidy Contract | | -45 |
| WISP Schools - Budget adjustments for FM & Lifecycle Costs | | 7 |
| Mainland Placement | | -258 |
| Insurance Premium increase | | -126 |
| Estimated Bus Subsidy - fuel adjustment | | 100 |
| Pay Award | | -241 |
| Asset Rentals | | -363 |
| Treasury Management | | 590 |
| Balance of Housing Management Fee | | 30 |
| Council Tax Income | | 55 |
| Utility Savings | | 68 |
| Management Saving not achieved | | -64 |
| Unspent General Contingency | | 195 |
| Balance of Extra days leave returned to reserves | | 74 |
| Estimated Balances available at the end of 2024/25 | | 3,705 |
| 2025/26 Budget Shortfall | | 2,000 |